



COUNCIL ASSESSMENT BRIEFING REPORT TO PANEL

NORTHERN REGIONAL PLANNING PANEL

PANEL REFERENCE & DA NUMBER	[PAN-228559] – [1037/22DA]	
PROPOSAL	Demolition works and construction of a mixed-use development (commercial premises/residential flat building)	
ADDRESS	Lot 2 DP 872030 [1A McLean Street, Coffs Harbour 2450]	
APPLICANT	Warwick Bowyer on behalf of the Trustee for Ibis Hotels Coffs Harbour Operations Trust	
OWNER	Ibis Hotels Coffs Harbour Operations Pty Ltd	
DA LODGEMENT DATE	21/06/2022	
APPLICATION TYPE	Development Application	
REGIONALLY SIGNIFICANT CRITERIA	Section 2.19(1) and Clause 2 of Schedule 6 of State Environmental Planning Policy (Planning Systems) 2021 declares the proposal regionally significant development as General development over \$30 million.	
CIV	\$39,687,107.00 (excluding GST)	
CLAUSE 4.6 REQUESTS	Coffs Harbour Local Environmental Plan 2013 (CHLEP) Clause 4.3 Height of Buildings	
LIST OF ALL RELEVANT PLANNING CONTROLS (S4.15(1)(A) OF EP&A ACT)	 State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004 State Environmental Planning Policy No 65—Design Quality of Residential Apartment Development State Environmental Planning Policy (Planning Systems) 2021 State Environmental Planning Policy (Resilience and Hazards) 2021 Coffs Harbour City Council Local Environmental Plan 2013; Coffs Harbour City Council Development Control Plan 2015. 	
AGENCY REFERRALS	Transport for New South Wales (TfNSW)	
TOTAL & UNIQUE SUBMISSIONS	7 (seven)	
KEY ISSUES	Bulk and scaleHeightUrban Design	

	Amenity	
DOCUMENTS SUBMITTED FOR CONSIDERATION	 Access Report prepared by Lindsay Perry Access on 10 May 2022 Acoustic Assessment prepared by Reverb Acoustics Pty Ltd on May 2022 Arborists Report prepared by ArbPro on 3 May 2022 Architectural Plans prepared by EJE Architecture on 19 May 2022 BASIX Certificate issued on 19 May 2022 Civil Engineering Design Report prepared by Xavier Knight on 16 May 2022 Clause 4.6 Request for Variation Report prepared by Gyde in May 2023 Preliminary (Contamination) Site Investigation prepared by Foundation Earth Sciences in May 2022 Cost Estimate Report prepared by APLAS Group on 13 May 2022 Design Verification Statement prepared by EJE Architecture in May 2022 Landscape Plans prepared by Terras Landscape Architects on 10 May 2022 Photomontage prepared by EJE Architecture on 20 May 2022 Statement of Environmental Effects prepared by EJE Architecture Proposed Basement Level Carpark – 1A McLean Street, Coffs Harbour - Preliminary Geotechnical Assessment prepared by Regional Geotechnical Solutions Stormwater Drainage Modelling Survey Plan prepared by Steve Russell Surveying on 14 July 2021 Traffic Impact Statement prepared by SECA Solution on 13 May 2022 Operational Waste Management Plan prepared by WasteAudit in May 2022 	
PREVIOUS BRIEFINGS	27 October 2022/10 March 2023	
PLAN VERSION	19 May 2022 Revision E	
ASSESSMENT STATUS	Approval, subject to conditions	
PREPARED BY	Luke Perry – Section Leader Development Assessment	
DATE OF REPORT	11 May 2023	

1. THE SUBJECT SITE AND LOCALITY

1.1 The Subject Site

The subject site is legally described as Lot 2 DP872030 and has an area of 3,205m². The subject site has a 49.08m southern frontage to McLean Street, and a total perimeter of approximately 232.93m. A three-storey motel currently exists on the subject site which is owned by Ibis Hotels Coffs Harbour Operations Pty Ltd.

The north and west boundaries of the subject site are adjacent to medium and low-density residential developments, and the eastern border is adjacent to a commercial strip accessible from the main road and a carpark on McLean Street.

The subject site is relatively flat, and vegetation consists of only hedges and seven (7) trees; three (3) along the northern border and four (4) along the street frontage in the south. There is no significant biodiversity located in proximity to the subject site, nor are there any heritage items identified.

The subject site is located within the area zoned as the Coffs Harbour City Centre.



Figure 1: Subject site outlined in red (Source: SixMaps 2022)

1.2 The Locality

The subject site is located in the west outer region of the Coffs Harbour City Centre. For this reason, to the west of the development is an area predominantly defined as low to medium density housing, whilst the side to the east of the subject site is characterised by the commercial zoning.

The subject site is immediately adjoined on the western side by townhouses, and the eastern side is adjoined by a commercial business – the Coast Hotel. This venue is licenced to serve until 2am. Immediately opposite the subject site at 1 McLean Street, Coffs Harbour is Saint John's Anglican Church.

There are very few residential flat buildings (RFBs) in the Coffs harbour City Centre. The site is within 50m metres of the Pacific Highway.

2. THE PROPOSAL AND BACKGROUND

2.1 The Proposal

The proposal seeks consent for the demolition of existing structures and construction of a nine-storey mixed use development, with a ground level commercial unit, 98 apartments and basement parking.

Specifically, the proposal involves:

- Demolition of the existing three-storey Ibis Hotel.
- Construction of a nine-storey mixed-use development consisting of;
 - o A ground floor commercial unit;
 - Ninety-eight (98) apartments consisting of;
 - Twenty one (21) one-bedroom units;
 - Fifty-seven (57) two-bedroom units; and
 - Twenty (20) three-bedroom units.
 - Basement and ground floor parking infrastructure consisting of 143 parking spaces;
 - o Residential storage facilities and two apartment lobbies; and
 - o Ancillary development such as a community room, a pool, and plant rooms.

The key development data is provided in **Table 1**.

Table 1: Key Development Data

Control	Proposal
Site area	3,206m²
GFA	9,799m²
FSR (retail/residential)	3.06:1
Clause 4.6 Requests	Yes – The applicant has submitted a report to support a request for variation of the CHLEP 2013 Clause 4.3 Height of buildings.
No. of apartments	98
Max Height	29.8m
Landscaped area	584m²
Deep soil area	100m²
Car Parking spaces	143
Setbacks	Front 1.001m, rear 0.945m, eastern side 1.2m, western 0m.



Figure 2: Artist impression of rear of proposed development (Source: EJE Architecture 2023)

2.2 Background

The development application was lodged on **21 June 2022**. A chronology of the development application since lodgement is outlined in **Table 2**.

Table 2: Chronology of the DA

Date	Event	
11 July 2022	Exhibition of the application	
July 2022	DA referred to external agencies	
April 2023	Request for Information from Council to applicant	
27 October 2022/10 March 2023	Panel briefing	
1 May 2023	Amended plans lodged [1 May 2023 accepted by Council under Cl 38 of the 2021 EP&A Regulation on Select Date.	

2.3 Site History

Coffs Harbour City Council has record of one previous development application occurring on the subject site. The subject site has been utilised as a short-term accommodation venue by the Ibis Hotel chain for a number of years, with the existing building structures being developed sometime between 1994 and 2009. Previous to that it was a concrete paved car park. In January 2020, consent was given for works including alterations and additions to the existing hotel on the subject site.

3. PLANNING CONTROLS

The subject site is located within the E2 Commercial Centre pursuant to Clause 2.3 of the CHLEP 2013 (Figure 4). The proposal is permissible in the zone with consent. The proposal is consistent with the zone objectives.

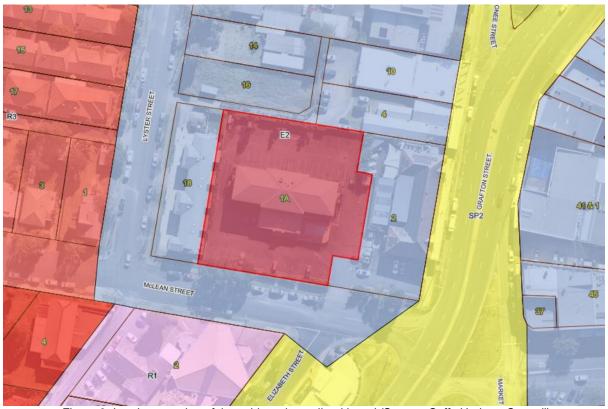


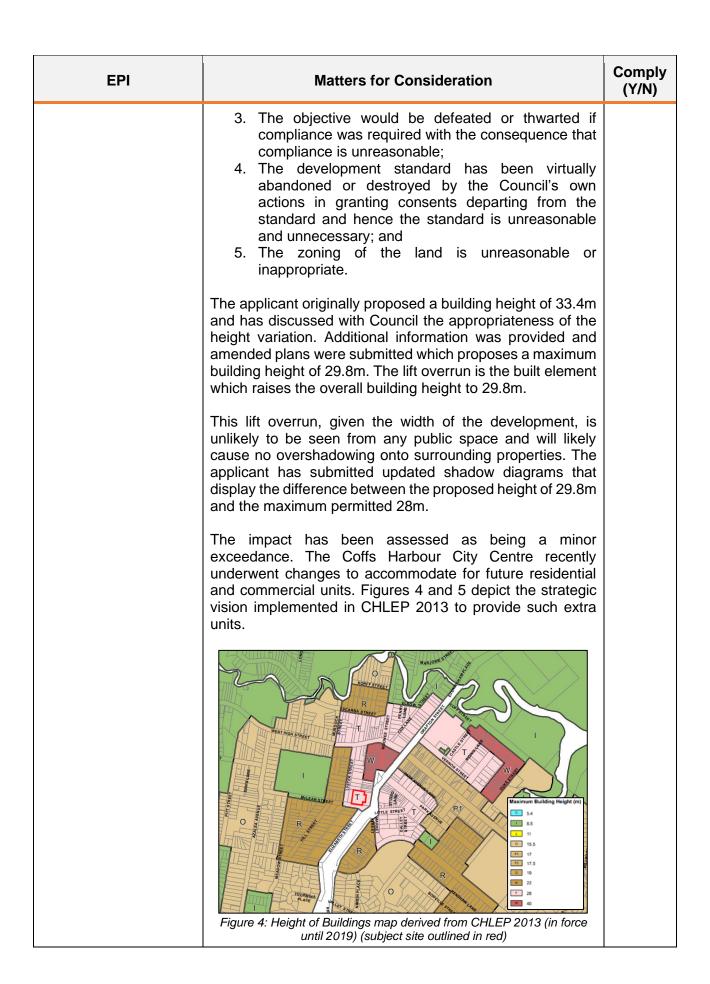
Figure 3: Land use zoning of the subject site outlined in red (Source: Coffs Harbour Council)

A summary of the key matters for consideration and non-compliances arising from the relevant EPIs are outlined in **Table 3**. The pre-conditions to the grant of consent have been considered and are outlined in bold.

Table 3: Summary of Key Matters in the Relevant EPIs

EPI	Matters for Consideration	
State Environmental Planning Policy (Biodiversity & Conservation) 2021	Chapter 2: Vegetation in non-rural areas There are seven (7) trees proposed to be removed. The vegetation can be removed without consent in accordance with the CHDCP 2015.	
BASIX SEPP No compliance issues identified subject to imposition of conditions on any consent granted. The applicant has		Yes

EPI	Matters for Consideration	Comply (Y/N)
	submitted a valid BASIX Certificate (Certificate number 1303677M).	
SEPP 65	Clause 30(2) - Design Quality Principles	Yes
	The proposal is consistent to the design quality principles and the proposal is consistent with the ADG requirements. A full assessment can be found in Appendix A.	
State Environmental	Chapter 2: State and Regional Development	Yes
Planning Policy (Planning Systems) 2021	Section 2.19(1) declares the proposal regionally significant development pursuant to Clause 2 of Schedule 6.	
SEPP (Resilience & Hazards)	Chapter 4: Remediation of Land	Yes
Hazalus)	Contamination and remediation have been considered in the Contamination Report and the proposal is satisfactory subject to conditions.	
CHLEP 2013	4.3 Height of buildings	Yes
	The maximum height of buildings on the subject site is 28m. The proposed building height is 29.8m. A Clause 4.6 Request for Variation was submitted by the applicant and Council deems that there is limited reasoning for approval of the proposed development. This is discussed further below in the '4.6 Exceptions to development standards' section.	
	4.4 Floor space ratio	
	The subject site has a floor space ratio of 3.5:1. The proposed development has a floor space ratio of 3.06:1 which is thus deemed compliant.	
	4.6 Exceptions to development standards	
	The applicant is seeking a variation in accordance with clause 4.3 (Height of Buildings) in CHLEP 2013. The CHLEP 2013 specifies the maximum height of buildings for the subject site is 28m. The applicant proposes a variation of 1.8m (6%) to reach a maximum building height of 29.8m.	
	The applicant is required to demonstrate that compliance with this clause is unnecessary for the following reasons;	
	 The objectives of the development standard are achieved notwithstanding non-compliance with the standard; The underlying objective or purpose is not relevant to the development with the consequence that compliance is unnecessary; 	



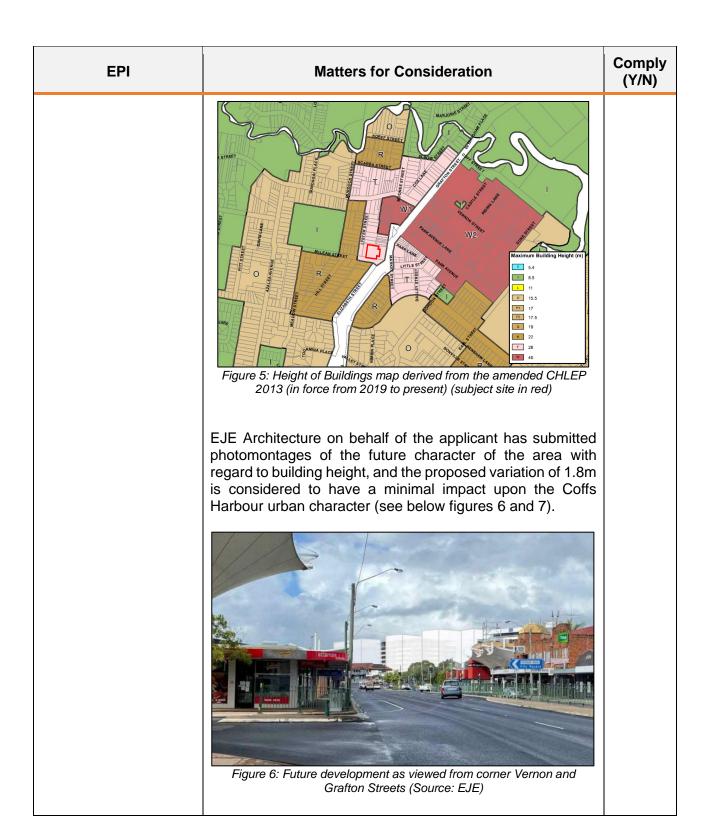




Figure 7: Future development as viewed from Pacific Highway (Source: EJE)

The purpose of the subject site's maximum height of building being 28m is to serve as a transition between the 44m high buildings of the city centre to the 15m and 8.5m buildings of Coffs Harbour's outer suburban areas.

Removal of this transition will have greater impacts upon the amenity of lower density regions and the housing market of Coffs Harbour as a whole. The subject site is not directly adjacent to the area identified as having a maximum height limit of 40m, and it has been deemed that 28m is an appropriate height of building for the subject site.

The variation of 1.8m has been assessed to have a minimal impact upon the transition of heights from high to low density residential areas. Further, the variation is predominantly the result of a roof top plant which is a localised addition to the roof form and does not result in any adverse environmental impacts.

The variation proposed by the applicant was indicative of being in the public interest, consistent with the strategic vision of the greater Coffs Harbour City Centre and the objectives of both the zone and cl 4.3 are achieved.

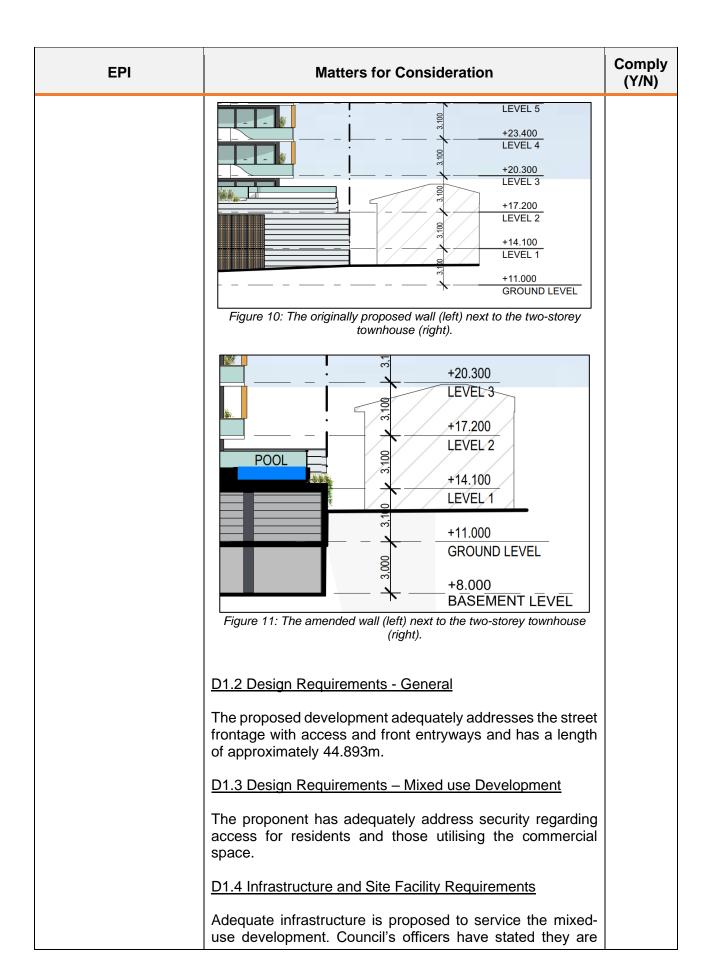
7.1 Acid sulfate soils

The subject site is zoned as a class 5 acid sulfate soil area meaning that consent is required for;

Works within 500 metres of adjacent Class 1, 2, 3 or 4 land that is below 5 metres Australian Height Datum and by which the watertable is likely to be lowered below 1 metre Australian Height Datum on adjacent Class 1, 2, 3 or 4 land.

EPI	Matters for Consideration	Comply (Y/N)
	The Application is supported by Proposed Basement Level Carpark – 1A McLean Street, Coffs Harbour - Preliminary Geotechnical Assessment prepared by Regional Geotechnical Solutions that confirms that the long term groundwater level at the site is anticipated to be located at depths of greater than about 5m.	
	7.2 Earthworks	
	Earthworks are proposed as a part of this development application. Appropriate conditions of consent have been applied to ensure the earthworks do not result in any adverse impacts to adjoining properties or the broader locality and any excavated material is appropriately disposed of.	
	7.11 Essential Services	
	The development proposes the provision of water, electricity, sewerage and stormwater management and suitable vehicular access. Council's engineer and waste officer are satisfied that the proponent has adequately address the required provision of infrastructure.	
	7.13 Coffs Harbour City Centre	
	The subject site is located in the Coffs Harbour CBD. Consent must not be granted to development applications in this area unless it maintains the primacy of the Coffs harbour City Centre as the principal business, office, retail, cultural, civic and entertainment hub. The proposed development does so through the location of a commercial premises on the ground floor.	
	7.21 Minimum building street frontage	
	(2) Development consent must not be granted for the erection of a building over 28 metres in height on land in Zone B3 Commercial Core that does not have at least one street frontage of 30 metres or more, or at least two street frontages of 30 metres or more if the two street frontages form a street corner.	
	Given that the proposed building height is 29.8m this clause applies. The proposed development resides on a lot with only one street frontage and has a frontage of approximately 44.893m. The development is compliant to clause 7.21.	
CHDCP 2015	Part D Built Form Controls	

EPI	Matters for Consideration	Comply (Y/N)
	D1.1 Setback Requirements As the proposed development is located within the Coffs Harbour City Centre, setbacks must comply with G3.2 Coffs Harbour City Core Precinct. The subject site requires a merit based assessment of setbacks. The applicant proposed a zero (0) metre setback on the western boundary which was amplified by the height of the proposed boundary wall and its impacts on the amenity impact of the neighbouring property. The property to the west, which is identified as 18 Lyster Street, is a townhouse complex with private open spaces to its rear (the area immediately west of the proposed development).	
	Amenity: Prior to the final architectural amendments, in addition to the zero-metre setback, the applicant was proposing the property line between the two sites be defined by a concrete wall which at its lowest point is over 4.6m tall (measured from natural ground level). Whilst this was an improvement from the originally proposed 5.7m high wall, there was still a significant impact upon the amenity of the neighbouring property. Council requested amendments or justification of this amenity issue in relation to the neighbouring property.	
	The applicant amended the architectural drawings by moving the ground floor parking to the basement, bringing the lowest floors level to 8m AHD (3 metres below the originally proposed). This has lowered the concrete wall on the boundary to have a height of approximately 3.6m with podium plantings to face the property at 18 Lyster Street (see Figure 11 below).	
	Shadow diagrams have been submitted as per Council's request, which show that the proposed development does not produce extensive overshadowing into the private open space of the property at 18 Lyster Street, but instead the townhouses overshadow their own private open spaces. Given that the private open spaces are separate from one another and as only two have air circulation from the street, air circulation was an important consideration in this assessment.	
	The amendments in the height of this wall will allow for proper ventilation of the private open spaces. The applicant's amendments are considered to be appropriate.	



EPI	Matters for Consideration	Comply (Y/N)
	satisfied with the standard of infrastructure and facilities included in the proposed development.	
	D1.5 Access and Parking Requirements	
	Council officers are satisfied that adequate access has been provided in the proposed development.	
	D1.7 Landscaping Requirements	
	The proposed development is required to comply with the controls of F3 Landscaping, which is addressed below.	
	D1.8 Accessibility Requirements	
	The proposed development complies with both the Disability (Access to Premises – Building Standards) 2010, and Disability Discrimination Act 1992.	
	D1.9 Safer by Design	
	The development implements the principles of the <i>Crime Prevention Through Environmental Design</i> guidelines. The proposed development allows for passive surveillance of public areas thus increasing the safety of this side street. Lighting is appropriately used which will also deter criminal activity further, and measures have been implemented to ensure safety for residents is maintained.	
	D1.13 Water Management Requirements	
	Council's engineer is satisfied with the standard of stormwater management proposed in this development application.	
	D1.15 Environmental Requirements	
	The proposed development is required to comply with the controls of E1 Biodiversity, which is addressed below.	
	D1.18 Contaminated Land Requirements	
	The proposed development is required to comply with the controls of E3 Contaminated Land, which is addressed below.	
	D1.20 Amenity	
	Appropriate measures have been proposed to minimise acoustic and visual impacts upon neighbouring properties.	

EPI	Matters for Consideration	Comply (Y/N)
	Part E Biodiversity	
	E1.1 Preservation of Trees and Vegetation	
	 Seven (7) trees are proposed to be removed from the subject site. T1 – Illawarra flame tree, previously landscaping tree and can be compensated for. T2 – Illawarra flame tree, previously landscaping tree and can be compensated for. T3 – Illawarra flame tree, previously landscaping tree and can be compensated for. T4 – This tree is a weed species and therefore does not require consent to be removed. T5 – This tree is a weed species and therefore does not require consent to be removed. T6 – Tuckeroo, this tree has a poor structure and therefore can be removed. T7 – This tree is a weed species and therefore does not require consent to be removed. 	
	E3.1 Potentially Contaminated Land A Preliminary Site Investigation Report for contamination was submitted with the development application. The recommendations made in the report require further action from the developer prior to the issuance of a construction certificate.	
	E3.2 Detailed Site Contamination Investigation Requirements	
	A detailed site investigation report will be required prior to the CC stage.	
	Part F General Development Controls	
	F1.1 Vehicular Access and Manoeuvring – Commercial/Industrial	
	Council's engineer is satisfied at the standard in which access is provided in the proposed development. The proponent meets all the requirements within this section, including pedestrian access.	
	F4.1 On-Site Parking – Residential Uses	
	There are 82 units with a proposed GFA of 100m² or less, and therefore 1 parking space per unit is required. There are 17 units with a proposed GFA of over 100m², and therefore, 2 parking spaces are required per unit. For residential	

EPI	Matters for Consideration	Comply (Y/N)
	purposes, 116 parking spaces are required. 137 residential parking spaces are proposed, of which 6 are stacked spaces. For residential purposes stacked spaces are not permitted. 131 standard car parking spaces have been proposed thus still complying.	
	F4.5 On-Site Parking – Non-Residential Uses	
	There is an 82m² commercial space on the ground floor of the proposed development. For this purpose, one space per 40m² is required, thus 3 spaces are required. 8 parking spaces are provided for visitors, which could also be utilised by the visitors of the commercial unit.	
	F3 Landscaping	
	Appropriate landscaping has been proposed at the frontage of the development, including street trees which provide a canopy over the proposed walkway. Council have included conditions of consent regarding species and specifications. The landscaping is complimentary to the existing environment and contributes to amenity and the streetscape.	
	Part G Special Area Controls	
	G3.2 Setback Requirements	
	See above discussion on the proposed zero metre setback to the south-western boundary.	

4. REFERRALS AND SUBMISSIONS

4.1 Agency Referrals and Concurrence

The development application has been referred to various agencies for comment/concurrence/referral as required by the EP&A Act and outlined below in **Table 4**.

Table 4: Concurrence and Referrals to agencies

Agency	Concurrence/ referral trigger	Comments (Issue, resolution, conditions)	Resolved	
Concurrence Requirements (s4.13 of EP&A Act)				
N/A				

Referral/C	Referral/Consultation Agencies					
Essential Energy	SEPP (Transport and Infrastructure) 2021 Part 2.2 Subdivision 2 Development likely to affect an electricity transmission or distribution network	The referral claimed that there were issues with the following; access to the substation; the existing substation and easement not being large enough; fire compliance; access to the substation not being available; and the area not being safe to operate any equipment etc. It has been assessed that the issues raised by EE can be conditioned.	Yes			
TfNSW	SEPP (Transport and Infrastructure) 2021 clause 2.122 Traffic-generating development and Schedule 3 Traffic-generating development to be referred to TfNSW	TfNSW provided a response to the amended plans on 10 May 2023. TfNSW raise no objections to the proposed development. The advice provided by TfNSW have been included as conditions of consent where appropriate.	Yes			
Integrated	Development (S 4.46 of the EP	&A Act)				
N/A						

4.2 Council Referrals

The development application has been referred to various Council officers for technical review as outlined **Table 5.**

Table 5: Consideration of Council Referrals

Officer	Comments	Resolved
Engineering	Traffic & Access: A review of the Traffic Impact Assessment has been undertaken and is generally acceptable. Observation of the area would indicate that intersections in the area are close to capacity. However, it is acknowledged that users have a variety of routes to enter and exit the area and TfNSW raise no objections to the proposal.	Yes

Officer	Comments	Resolved
	Access The development will now have between 101-300 parking spaces. McLean St is a local road (when considering local/arterial), the parking facilities classification is 1A (Table 1.1) subsequently in accordance with Table 3.1 the access facility classification is Category 2.	
	Entry/Exit width = 6-9 meters – can be combined.	
	The existing access width is in the order of 7.5m. This is adequate as there is unimpeded access to the gated entry points within the development site.	
	Adequate queuing lengths to each gated access have been provided when considering the number of parking spaces in each area.	
	It was noted when undertaking an inspection on the morning of 9/5/23 that vehicles parked close to the access affecting sight distances and subsequent safety when exiting the site. Intensification of the site would exasperate this situation. Consideration should be given to "no parking signage" required to be installed prior to OC.	
	Parking Adequate car parking has been provided. Stacked spaces parking spaces are to be allocated to the same unit. Appropriate conditions are to be included to ensure allocation of spaces (residential/commercial/visitors/loading)	
	Ramp to Basement Level Adequate headroom is to be provided. Details demonstrating compliance o be included in the driveway long section condition and provided prior to CC.	
	Sewer A sewer main extension is required. Appropriate conditions of consent have been included in the recommendation of this report.	
	Water Appropriate conditions of consent have been included in the recommendation of this report requiring connection to the existing 250dia water main on McLean Street.	
Local Planning	20/02/2023	Yes

Officer	Comments	Resolved
	It is noted that the application will require assessment against a number of CHLEP 2013 provisions including clause 4.3 Height of buildings, and that the proposed development is inconsistent with clause 4.3 and therefore the application seeks an exception to a development standard via clause 4.6.	
	The proposed development involves erection of a 10-storey building including two levels of car parking at ground level and first storey. The highest point of the building is the lift overrun which has a height of approximately 33.4 metres; this is an exceedance of the 28 metres height of buildings (HoB) of 5.4 metres or 19%. The upper storey of the building has a roof height of 32.7 metres at the eastern edge of the building which represents an exceedance of 4.7 metres or 17%.	
	The current 44 metre HoB control in the city centre east of the highway was established through an amendment to CHLEP 2013 that commenced in 2019. The planning proposal was informed and supported by a review of building height and built form controls. The HoB on land in Zone E2 west of the highway (40 metres and 28 metres) were already in place at this time and were unaffected by the amendment to CHLEP 2013. The building height and built form controls review considered the existing maximum heights of buildings of 28 and 22 metres to provide a logical transition from the building heights in the city centre to residential land adjoining the city centre. An extract from page 47 of the review is provided below;	
	This strategy reinforces the core area, at 13-14 storeys, as the centre of the Coffs Harbour CBD, with buildings stepping down in height to eight, six, and then four (with some two storey areas) at the periphery. The lower building heights at the periphery assist in the transition to surrounding low density residential neighbourhoods and to the Coffs Creek environment. In the preferred built form	
	There appears to be no adequate justification for exceeding the 28 metre HoB limit at this location, especially given both levels of car parking are located above ground when one or both could be delivered as basement parking. Approving the development with such a substantial exceedance of the HoB standard would set an undesirable precedent.	
	Having the two parking levels located at and above ground level results in blank walls of approximately 6 metres in height on the site's boundaries which creates a poor urban design outcome and poor amenity for the	

Officer	Comments	Resolved
	existing residential development on the adjoining site to the west. This is considered inconsistent with two of the Objectives of Zone E2 which seek to achieve development that provides a positive contribution to the streetscape and high visual quality in its presentation to the public realm. Ensuring one or both levels of car parking as basement would bring the building within or closer to the maximum HoB and improve the development's relationship with, and presentation to, its surroundings whilst meeting the objectives of the zone.	
	The 28m HoB applying to the subject site has been established to provide a logical transition between 40 and 44 metre HoB in the core of the city centre and 22 metre HoB on land in Zones R3 and R4 surrounding the city centre. Local Planning Section cannot identify any environmental planning grounds or public interest matter that would justify approval being granted to exceed the 28 metre HoB standard by the extent proposed, especially given the development could employ basement car parking to reduce the overall height of the building. Approving the application would set an undesirable precedent in regard to approval of development that does not meet established controls.	
	The applicant has submitted amended plans which address all of the above non-compliances.	
Waste	No objections subject to conditions included in the recommendation of this report.	Yes
Finance	The Section 7.11 contribution is currently \$306,444.52 for the 99-unit development. This includes a credit of \$147,792.82 for the existing development. The applicant has nominated their intention to apply for the Coffs Harbour City Centre Development Incentive	N/A
	Policy. This incentive may provide a maximum exemption of \$500,000 across section 7.11 contributions (excluding car parking) and section 64 contributions. The application currently meets the criteria; however, construction will need to be completed by 23 June 2025 and before the \$2.5m incentive allowance is exhausted. The exemption amount becomes payable prior to the release of the occupation certificate, if conditions relating to the Coffs Harbour City Centre Development Incentive Policy are not satisfied or the 2.5m allowance has been exhausted.	

Officer	Comments			Resolved
		Amount/unit	Total	
	Works to satisfy increased demand within the area for 99 units Small unit - 79	\$	\$	
	Water Sewer Subtotal	8,617.67 8,240.93	680,795.93 651,033.47 1,331,829.40	
	Large unit - 20 Water Sewer Subtotal	12,310.95 11,772.76	246,219.00 235,455.20 481,674.20	
	Works to satisfy increased demand within the area for 82 sqm of commercial space at .3 ET per 100 sqm.	Amount/m²		
	Water Sewer Subtotal Less Credit for existing	36.93 35.32	3,028.49 2,896.10 5,924.59 - 590,050.90	
	TOTAL AMOUNT PAYABLE		1,229,377.30	
	The applicant has nominated their is the Coffs Harbour City Centre Development Policy. This incentive may proceed exemption of \$500,000 acrosponditions (excluding car parking contributions. The application contributions. The application contributions. The application contributions is explained to the proceeding of the 2.5m allowance has been exhausted.	velopment ovide a ss secting) and surrently need to be seemption se of the celest are not sey are not sey are not sey or sey are not sey or sey sey are not sey or sey sey are not sey or sey or sey sey are not sey or sey	Incentive maximum on 7.11 section 64 neets the completed incentive a amount occupation arbour City	
Water Sensitive	02/05/2023			Yes
Urban Design	The Finished Floor Level is now 1 0.5m lower than the previous Storm Plan, meaning all internal stormw lowered by at least 0.5m as well, to ground floor.	nwater Ma ater woul	nagement d be now	
	The invert of the existing detent surveyed at 8.7mAHD, with a programmer of the Surface level of low is 10.03mAHD, no information protank, but is assumed around ~1m.	roposed i er south-e	nlet IL of ast corner	
	By amending these lines by 0.5 conceptually work, however hydrau capacity in their stormwater system and less elevation head available a Applicant will need to demonstrate the existing detention tank at CW stronsent recommended:	ilically will due to flat at ground his can wo	have less ter grades level. The rk with the	

Officer	Comments	Resolved
	 Updated hydraulic analysis including detention volume, long-sections etc. (including updated pipe sizes) to confirm adequacy of existing infrastructure to be provided at CC/CW stage. 	
	 The condition of the current internal infrastructure (which will remain) to be verified. 	

a. Community Consultation

The proposal was notified in accordance with the CHCC Community Participation and Engagement Plan from 11 July 2022 until 25 July 2022. The amended plans were notified from 8 May to 21 May 2023.

A total of seven (7) unique submissions, comprising objections and submissions raising concerns, were received.

The issues raised in these submissions included the following:

Issue	Council Comment
The development impacts the existing commercial premises in regard to how much noise they can omit. The POEO Act does not give priority to existing rights.	Acoustic treatments have been employed to mitigation acoustic disturbances.
The development will overshadow the clothesline area of an adjacent property, which will have impacts upon the manner in which residents dry their clothes.	No extensive overshadowing into the neighbouring private open space (at 18 Lyster Street) was observed in the submitted shadowing diagrams.
The development will have impacts upon the ventilation of surrounding properties.	The applicant has submitted amended plans which lower the wall significantly. Plantings are also provided on this wall. The amenity impact is not expected to be significantly detrimental to surrounding properties.
The development will overshadow surrounding lots.	Overshadowing has been observed in some surrounding properties, specifically the Church across the road from the proposed development. Evidence was submitted to differentiate between the overshadowing of the proposed development in comparison to a 28m building and very little change is noted.
The wall adjacent to surrounding properties is going to have negative impacts in the construction and	Prior to the final architectural amendments, in addition to the zero-metre setback, the applicant was proposing the property line between the two sites be defined by a concrete wall which at its lowest point is over 4.6m tall (measured from natural ground level). Whilst this was an improvement from the

Issue	Council Comment
operational phases/Clarification of proposed wall height.	originally proposed 5.7m high wall, there was still a significant impact upon the amenity of the neighbouring property. Council requested amendments or justification of this amenity issue in relation to the neighbouring property. The applicant amended the architectural drawings by moving the ground floor parking to the basement, bringing the lowest floors level to 8m AHD (3 metres below the originally proposed). This has lowered the concrete wall on the boundary to have a height of approximately 3.6m with podium plantings to face the property at 18 Lyster Street.
	Shadow diagrams have been submitted as per Council's request, which show that the proposed development does not produce extensive overshadowing into the private open space of the property at 18 Lyster Street, but instead the townhouses overshadow their own private open spaces. Given that the private open spaces are separate from one another and as only two have air circulation from the street, air circulation was an important consideration in this assessment. The amendments in the height of this wall will allow for proper ventilation of the private open spaces. The applicant's amendments are considered to be appropriate.
Car parking will be diminished as a result of the proposed development.	Parking for residential and commercial purposes has been provided for on the site and meets the requirements of the DCP.
The development will affect the existing trading licenses which operate in the nightclub in the vicinity of the subject site.	Acoustic treatments have been employed to mitigate acoustic disturbances.

2. KEY ISSUES

The following key issues are relevant to the assessment of this application having considered the relevant planning controls and the proposal in detail:

- Bulk and scale
- Building height
- · Consistency with planning controls
- Noise

Likely Impacts of the Development

The proposal will not have significant adverse impacts on the locality within which it is located. The proposal takes into account the desired future character of the Coffs Harbour City Centre, is of a high standard of design and will provide additional housing opportunities for the community. The mixed-use development will better serve the surrounding community than the existing lbis Hotel. The ground floor commercial unit will provide employment in future and will serve as a local shop or café for residents above and around.

The proposed development has been amended to reduce it from its originally proposed height of 33.4m to 29.8m. This is 1.8m above the CHLEP 2103 height limit, however this exceedance is considered to have minimal impacts in the context of the site and the desired future character of the Coffs Harbour City Centre. The wall height to the western boundary has also been reduced by 2.1m from the originally proposed design, to provide a much improved and acceptable interface with the residential property adjacent to this boundary.

No significant environmental impacts of the development are expected. The removal of seven trees is proposed, however the proposed development includes extensive podium planting. Plantings at the ground level entrance are also proposed.

The development will generate minor impacts during its construction. Conditions of consent are recommended to control hours of work, builders waste, construction noise, installation of sedimentation and erosion control measures and the like to ameliorate such impacts.

Site Suitability

The site is capable of being adequately serviced, has manageable constraints, is in the vicinity of services and local shops and is suitable for the proposed development.

Public Interest

The proposed development is unlikely to prejudice or compromise the public interest or create an undesirable precedent.

3. RECOMMENDATION

That the Northern Regional Planning Panel:

- 1. Pursuant to cl 37 of the Environmental Planning & Assessment Regulation 2021, accept the application made on 1 May 2023 via the NSW Planning Portal by the Applicant to amend the development application.
- 2. Grant development consent to development application 1037/22DA be granted for a period of five (5) years within which physical commencement is to occur from the Notice of Determination, subject to the recommended conditions.

4. ATTACHMENTS

The following attachments are provided:

- Appendix A: Assessment of the development against the Apartment Design Guide 2015
- Appendix B: Locality and Context Plan
- Attachment C: Architectural Plans
- Attachment D: Clause 4.6 Request
- Attachment E: Draft conditions

Appendix A – Assessment of the development against the Apartment Design Guide 2015

		Control		Proposed	Compliant (Y/N)
			Part 3 Siting	the Development	-
3D Communal and Public Open Space				The site has a communal open space of 641m ² , which is	No, however the
1.	Communal open spa	ce has a minimum are	equal to 25% of the	20.0% of the total site area.	communal open
	site.				space provided is
2.	•	ve a minimum of 50%	_		of high quality.
	principal usable part	of the communal ope	n space for a minimum		Diverse spaces
	of 2 hours between 9	Θ am and Θ pm on 21 J	une (mid-winter).		are included,
					with outdoor
					pools and indoor
					rooms being
					provided. The
					5% non-
					compliance is
					considered
					acceptable in
					this instance as
					the spaces are
					proposed to be
					very usable and
					will encourage
					socialisation
					between
					residents.
3F Dec	p Soil Zones			The site provides 100m ² of deep soil, which is 3.1% of	No, however
1.	-	o meet the following r	equirements:	the total site area.	given the high
1.	·		Deep Soil Zone (% of		quality of
	Site Area	Minimum Dimensions	site area)		landscaping
	Less than 650m ²	-			proposed for the
	650m² - 1,500m²	3m	7%		site, including
	Greater than 1,500m ²	6m			the amount of

Control		Proposed	Compliant (Y/N)			
	Greater than 1,500m ²					podium tree
	with significant	6m				plantings, this
	existing tree cover			j		non-compliance
						is considered to
						have only minor
						impacts.
3F Visu	al Privacy				The minimum distance between a balcony and	·
	ion between windows	and balconies is prov	vided to ensure visual		habitable room is 12.3m.	
	is achieved. Minimum	•				
	ide and rear boundari	•		Ū		
	Building Height	Habitable Rooms and Balconies	Non-habitable Rooms			Yes
	Up to 12m (4 storeys)	6m	3m			
	Up to 25m (5-8	0	4.5			
	storeys)	9m	4.5m			
	Over 25m (9+ storeys)	12m	6m			
2C D		*			Nametation flavor from the projects to the problem degree	
	estrian Access and En				Vegetation flows from the private to the public domain	
1.	•	bedestrian access con	nects to and address	es	thus linking the two spaces. The accessway for	
2	the public domain.				residential use can be identified from the street easily	Yes
	Access, entries and p	•		/.	as it is a 4m wide entrance next to signage identifying	
3.	Large sites provide per connection to destinate		ess to streets and		the building.	
3H Veh	icle Access				The covered entry path is a crossing over the driveway	
1.	Vehicle access points	are designed and loca	ated to achieve safet	у,	into the car parking area. It is unlikely that any conflicts	Vac
	minimise conflicts be	tween pedestrians an	d vehicles and create	<u>.</u>	will arise as a result of this.	Yes
	high quality streetsca	ipes.				
3J Bicy	cle and Car Parking				Car parking has been assessed by Council's engineer	
1.	For development in t	he following locations	:		and is adequate subject to conditions.	Voc
		are within 800 metres		or		Yes
	light rail stop	in the Sydney Metro	politan Area; or			

	Control	Proposed	Compliant (Y/N)
	 on land zoned, and sites within 400 metres of land zoned, 		
	B3 Commercial Core, B4 Mixed Use or equivalent in a		
	nominated regional centre.		
	the minimum car parking requirement for residents and visitors is		
	set out in the Guide to Traffic Generating Developments, or the car		
	parking requirement prescribed by the relevant council, whichever		
	is less.		
	The car parking needs for a development must be provided off street.		
2.	Parking and facilities are provided for other modes of transport.		
3.	Car park design and access is safe and secure.		
4.	Visual and environmental impacts of underground car parking are minimised.		
5.	Visual and environmental impacts of above ground enclosed car		
	parking are minimised.		
	Part 4 Designi	ng the Building	
	ar and Daylight Access	The subject site is located in the Coffs Harbour CBD. 15	
1.	Living rooms and private open spaces of at least 70% of	out of the 99 (15.15%) units proposed do not receive at	
	apartments in a building receive a minimum of 2 hours direct	least 3 hours of sunlight between 9am and 3pm mid-	
	sunlight between 9 am and 3 pm at mid-winter in the Sydney	winter. 8 out of the 99 (8.08%) units proposed receive 0	
	Metropolitan Area and in the Newcastle and Wollongong local	hours of sun between 9am and 3pm mid-winter.	
	government areas.		Yes
2.	In all other areas, living rooms and private open spaces of at least		
	70% of apartments in a building receive a minimum of 3 hours		
	direct sunlight between 9 am and 3 pm at mid-winter.		
3.	A maximum of 15% of apartments in a building receive no direct		
45.04	sunlight between 9 am and 3 pm at mid-winter.	C4 + (1) 00 (C00) 11 11 11 1	
	ural Ventilation	61 out of the 99 (62%) units are cross ventilated.	
1.	At least 60% of apartments are naturally cross ventilated in the		Yes
	first nine storeys of the building. Apartments at ten storeys or		
	greater are deemed to be cross ventilated only if any enclosure of		

		Control	Proposed	Compliant (Y/N)
	the balconies at these le	evels allows adequate natural ventilation		
	and cannot be fully encl	osed.		
2.	Overall depth of a cross	-over or cross-through apartment does no	t	
	exceed 18m, measured	glass line to glass line.		
4C Ceil	ing Heights	<u> </u>	Each storey has a ceiling height of 3.1m. The ground	
		floor level to finished ceiling level,	and first storey are 0.2m shy of compliance.	
	minimum ceiling height	The state of the s		
		t for all apartment and mixed use buildings		No, however the
	Habitable rooms	2.7m		
	Non-habitable rooms	2.4m		non-compliance
	2.7m for main living area floor 2.4m for second floor, where its area does not exceed 50% of the apartment area. Attic spaces 1.8m at edge of room with a 30 degree minimum ceiling slope.			is considered minimal as the ceiling heights on these levels remain
	If located in mixed use	3.3m for ground and first floor to promote		substantial.
	areas future flexibility of use.			
	These minimums do not	preclude higher ceilings if		
	Desired.			
4D Apa	artment Size and Layout		1-bedroom units range from 57m ² to 67m ² . All 2-	
1.	Apartments are require	d to have the following minimum internal	bedroom units are 85m ² . 3-bedroom units range from	
	areas:	_	111m² to 152m².	
	Apartment Type	Minimum Internal Area		
	Studio	35m²		
	1-Bedroom	50m²		
	2-Bedroom 70m² 3-Bedroom 90m²			Yes
	The minimum internal a	reas include only one bathroom.		
	Additional bathrooms in	crease the minimum internal area by 5m2		
	each.	•		
	A fourth bedroom and f	urther additional bedrooms increase the		
	minimum internal area			
	arrana micernal area	7	<u>l</u>	

		Control		Proposed	Compliant (Y/N)
2.	Every habitable room	must have a window	in an external wall wit	1	
	a total minimum glas	s area of not less thar	10% of the floor area		
	of the room. Daylight	and air may not be b	orrowed from other		
	rooms.	•			
3.	Habitable room dept	hs are limited to a ma	ximum of 2.5 x the		
	ceiling height.				
4.	In open plan layouts	where the living, dini	ng and kitchen are		
	combined) the maxin	•	~		
	window.				
5.	Master bedrooms ha	ve a minimum area o	f 10m2 and other		
	bedrooms 9m2 (exclu				
6.	•		, Bm (excluding wardrobe		
	space).		, 0		
7.	Living rooms or comb	oined living/dining roo	oms have a minimum		
	width of:	6 , 1			
	• 3.6m for stud	lio and 1 bedroom ap	artments		
		3 bedroom apartmer			
8.		·	partments are at least		
	4m internally to avoid	•	•		
4F Priv	ate Open Space and B		Terre la yoursi	Private open spaces range from 20m² to 112m².	
	•		ry balconies as follows:	Tittute open spaces range from 20m to 112m.	
	Apartment Type	Minimum Area	Minimum Depth		
	Studio	4m²	-		
	1-Bedroom	8m²	2m		
	2-Bedroom	10m²	2m		Vaa
	3-Bedroom	12m²	2.4m		Yes
	The minimum balcon	•	d as		
	contributing to the ba	•			
2.		•	dium or similar structur		
	•	•	f a balcony. It must hav		
	a minimum area of 1	5m2 and a minimum	depth of 3m.		

	Contro	l	Proposed	Compliant (Y/N)
3.	Private open space and balcony of	design is integrated into and		
	contributes to the overall archite	ctural form and detail of the		
	building.			
4.	Private open space and balcony of	design maximises safety.		
4F Con	nmon Circulation and Space		The number of apartments circulating from one	
1.	The maximum number of apartm	nents off a circulation core on a	common space on each level ranges from 4 to 7. Two	
	single level is eight.		lifts are provided in each common space.	
2.	For buildings of 10 storeys and or	ver, the maximum number of		Yes
	apartments sharing a single lift is	40.		
3.	Common circulation spaces prom			
	interaction between residents.	, .		
4G Sto	rage		The volume of storage provided in each unit ranges	
	In addition to storage in kitchens	, bathrooms and bedrooms, the	from 3m³ to 5m³. The volume of storage provided in	
	following storage is provided:	,	each unit is matched with the volume of storage	
	Apartment Type	Storage Size Volume	provided in the basement.	
	Studio	4m³		
	1-Bedroom	6m³		
	2-Bedroom	8m³		Vas
	3-Bedroom	10m³		Yes
	At least 50% of the required stor	age is to be located within the		
	apartment.			
2.	Additional storage is conveniently			
	nominated for individual apartm	ents.		
	oustic Privacy		Appropriate noise mitigation has been employed.	
1.	Noise transfer is minimised throu	igh the siting of buildings and		
	building layout.			Yes
2.	Noise impacts are mitigated with	in apartments through layout and		
	acoustic treatments.			
4J Nois	se and Pollution		Appropriate design choices have been proposed to	Vac
			mitigate noise from surrounding land uses.	Yes

	C	ontrol	Proposed	Compliant (Y/N)
1.	•	nents, the impacts of external noise and ough the careful siting and layout of		
2.		g or attenuation techniques for the on and choice of materials are used to i.		
4K Apa	rtment Mix		There are twenty (20) 1-bedroom units proposed, fifty-	
1.	A range of apartment types different household types r	and sizes is provided to cater for now and into the future.	nine (59) 2-bedroom units proposed, and twenty (20) 3-bedroom units proposed.	Yes
2.	The apartment mix is distribuilding.	outed to suitable locations within the		
4M Fac	ades		The proposal includes the use of vertical gardens and	
1.	Building facades provide vis	sual interest along the street while	variation in balcony design to create visual interest. The	Yes
	respecting the character of	the local area.	mixture of materials utilised is complimentary to the	165
2.	Building functions are expre	essed by the façade.	surrounding area.	
4N Roc	of Design		The roof design creates visual interest whilst also	
1.	Roof treatments are integra	ated into the building design and	serving as a means to integrate solar access into the top	
	positively respond to the st	reet.	level's private open spaces.	Yes
2.	Opportunities to use roof s	pace for residential accommodation		163
	and open space are maximi	sed.		
3.	Roof design incorporates su	ustainability features.		
40 Lan	dscape Design		Landscaping in deep soil is appropriate, however only	
1.	Recommended tree plantin		3.1% of the site is deep soil as opposed to the required	
	Site Area	Recommended Tree Planting	7%.	
	Up to 850m²	1 medium tree per 50m² of deep soil zone.		
	850 – 1,500m²	1 large tree or 2 medium trees per 90m ² of deep soil zone.		Yes
	Greater than 1,500m²	1 large tree or 2 medium trees per 80m ² of deep soil zone.		
2.	Landscape design is viable a			
3.	Landscape design contribut	es to the streetscape and amenity.		

Control					Proposed		
P Plar	ting on Stru	ıctures					Planting on structures is proposed. All of these
	Plant Type	Definition	Soil Vol.	Soil Depth	Soil Area		plantings are proposed in planter boxes.
	Large tree	12-18m high, up to 16m crown spread at maturity.	150m³	1,200mm	10x10m		
	Medium tree	8-12m high, up to 8m crown spread at maturity.	35m³	1,000mm	6x6m		
	Small tree	6-8m high, up to 4m crown spread at maturity.	9m³	800mm	3.5x3.5m		
	Shrubs Ground			500-600mm			
	Cover			300-400mm			
	Turf	e soil profiles are p		200mm			
2.3.	Plant grow maintenan Planting or communal	th is optimised with ce. I structures contribi and public open sp	n appropri utes to th				
	versal Desig						The unit designs incorporated in the proposed
1.		lesign features are i exible housing for a		•	_		development would be capable of serving a wide variety of individuals and family/household structures.
2.	•	f apartments with a		•			variety of manifestatic and farmity, no according to better the
3.	Apartment lifestyle ne	layouts are flexible eds.	and acco	mmodate a r	ange of		
	ptive Reuse						
1.		ons to existing build	-	•	•		
2.	Adapted bu	ntary and enhance a uildings provide resi future adaptive reu	idential aı	•	•	е.	e.

	Control	Proposed	Compliant (Y/N)
4S Mix	ed Use	The commercial unit on the ground floor of the	
1.	Mixed use developments are provided in appropriate locations and	proposed development interacts with the public	
	provide active street frontages that encourage pedestrian	domain appropriately. Furthermore, the applicant has	Yes
	movement.	proposed adequate landscaping on the street frontage	165
2.	Residential levels of the building are integrated within the	and clear visualisation of the entrance to the private	
	development, and safety and amenity is maximised for residents.	areas of the proposed development.	
4T Aw	nings and Signage	The awning will provide shade and protection from	
1.	Awnings are well located and complement and integrate with the	weather at the entrance of both the commercial space	
	building design.	and the private space.	Yes
2.	Signage responds to the context and desired streetscape		
	character.		
4U Ene	ergy Efficiency	Solar access and ventilation are adequately addressed	
1.	Development incorporates passive environmental design.	in the architectural design proposed.	
2.	Development incorporates passive solar design to optimise heat		Yes
	storage in winter and reduce heat transfer in summer.		165
3.	Adequate natural ventilation minimises the need for mechanical		
	ventilation.		
4V Wa	ter Management	Coffs Harbour City Council's development engineer is	
1.	Potable water use is minimised.	satisfied with the stormwater management systems	
2.	Urban stormwater is treated on site before being discharged to	and WSUD elements implemented in the design.	Yes
	receiving waters.		
3.	Flood management systems are integrated into site design.		
4W Wa	aste Management	The waste management facilities are located in the	
1.	Waste storage facilities are designed to minimise impacts on the	basement of the proposed development and thus do	
	streetscape, building entry and amenity of residents.	not abut any proposed units. Coffs Harbour City	Yes
2.	Domestic waste is minimised by providing safe and convenient	Council's waste officer is satisfied that the area utilises	
	source separation and recycling.	adequate means of ventilation.	
4X Bui	lding Maintenance		
1.	Building design detail provides protection from weathering.		Yes
2.	Systems and access enable ease of maintenance.		163
3.	Material selection reduces ongoing maintenance costs.		

Appendix B – Locality and Context Plan



Local Context Map of the site outlined in red (Source: SixMaps 2022)



Regional Plan with the Site Identified with a Red Marker (Source: SixMaps 2022)